Sheffield Hallam University Justice

Hallam Centre for Community

Demonstrating effectiveness in reducing reoffending

19th November 2015

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About our centre – recent and current projects

| Resettlement and Rehabilitation | Women Offenders | Restorative Justice and Mentoring | Justice Reinvestment and Payment by Resullts | Offender management and System Change |
|--|--|--|---|---|
| Prisoner Education evaluation for BIS | Whole system approach to women offenders in Greater | Mapping RJ provision in England and Wales | Local Justice Reinvestment PbR pilot (MoJ) Youth Justice | National IOM evaluation (NOMS) National |
| Effective collaboration in prisons for NOMS | Manchester Enhancing care for child bearing women in prison | Pre-sentence RJ pilots (NOMS) Peer Mentoring in HMP/YOI | Custody Reinvestment Pathfinder PbR pilot (MoJ) | Intensive Alternatives to custody evaluation (NOMS/MoJ) |
| | | Thorncross | | Out of court disposal pilot (MoJ) |

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JusticeKey challenges

- Methodological rigour
- What is the intervention?
- Identifying the intervention cohort
- Timing when to measure
- Data and access
- Capability

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Methodological rigour: the Maryland Scale (Sherman et al 1998)

| Level | Correlation between a crime prevention programme and a measure of |
|-------|---|
| 1 | crime or crime risk factors at a single point in time. |
| Level | Temporal sequence between the programme and the crime or risk |
| 2 | outcome clearly observed, or the presence of a comparison group |
| | without demonstrated comparability to the treatment group. |
| Level | A comparison between two or more comparable units of analysis, one |
| 3 | with and one without the programme. |
| Level | Comparison between multiple units with and without the |
| 4 | programme, controlling for other factors, or using comparison units |
| | that evidence only minor differences. |
| | |

Level Random assignment and analysis of comparable units to programme 5 and comparison groups.

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JusticeMethodological rigour - Case study

- Level 1 Most limited approach not possible to attribute any differences to IOM
- Level 3 Cohort from a time pre-dating IOM. The re-offending of the comparator cohort would not be tracked over the same time period as the IOM cohort.
- Level 4 Matched pairs design as used for the Diamond Initiative evaluation (Dawson *et al* 2011) not possible because it was not possible to identify matching individuals (based on reoffending history and needs) within the study area who were not going to receive IOM
- Level 5 Randomised control trial would have required redesigning the delivery of IOM in the study area.

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What is the intervention - Additionality

- When
- With whom
- What •

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What is the intervention: Case study: Additionality of IOM

| | Before IOM | After IOM |
|--|------------|-----------|
| 1. Selection/de-selection | | |
| 2. One to one case management | | |
| Day to day offender management due to co- location | | |
| 4. Multi-agency case conferencing | | |
| 5. Pathways interventions arising from case management | | |
| 6. Police activity arising from case management | | |

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What is the intervention - Case study: Additionality for PPOs (snapshot)

| | Before IOM | After IOM |
|--|---|--|
| 3. Day to day offender management due to co location | Police and probation co-located Information sharing difficult A PPO probation officer, PPO offender supervisor and a PPO police officer Co-location started with PPOs Less instant access to agencies | Police and probation colocated Existing PPO team joined by further probation officers and a new police officer Accommodation worker within co-located team of police and probation Prison officer also colocated. |

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The intervention cohort

- Size statistically significant finding
- Over what period
- Is there a robust comparison group ullet



A long time to wait?

| January - December 2015 | Intervention cohort build up period | | |
|----------------------------|-------------------------------------|--|--|
| January - December 2016 | Reoffending follow up period | | |
| January - June 2017 | Waiting period/recording lag onto | | |
| | PNC | | |
| July 2017 | Data download | | |
| August 2017 | Commence analysis | | |



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What can happen when timings are shortened

6 months

Intervention cohort - 28% reoffended in first 6 months after • release - lower reoffending rate than historic comparator group

12 months

- Intervention cohort 42.4% (156 of 368 offenders) • reoffended in first 12 months following release
- Comparison cohort 41.6% (136 of 327 offenders) • reoffended in the first 12 months following release

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PNC data access

| | Justice Data Lab | Individualised PNC data |
|-----------------------------------|---|--|
| Unit of Analysis | The client group | Individual client |
| Outcome measures | The one year proven re-offending rate; The frequency of re-offending for the treatment group. | The one year proven re-offending rate; The frequency of re-offending for the treatment group; The time to first offence after the commencement of engagement on the projects; The level and type of offences carried out |
| Counterfactual | Large, matched cohort identified through Propensity Score Matching | Estimated risk of re-offending for the project cohort, if no intervention was received. |
| Sub-cohorts | None | Those with/without previous offending history; Demographic characteristics; Clients will different offending needs; Clients receiving different levels of intervention. |
| How non-offenders are covered? | Assumed that clients with no offending history will be excluded from the analysis | PNC data will be analysed to identify clients who go on to offend |
| Cost-Benefit Analysis | No analysis produced directly: benefits only assessable at the level of the project as a whole | Costs and benefits will be estimated at an individual level, enabling identification of the different financial implications of working with different sub schorts |



Other measures

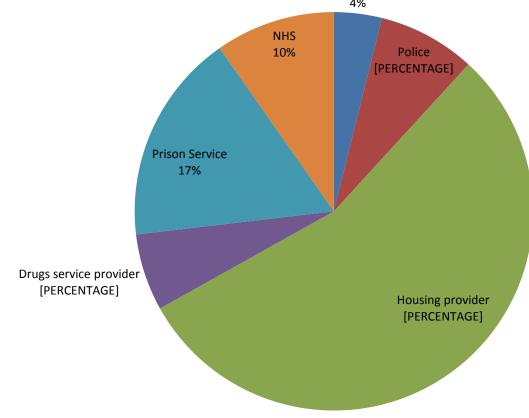
- Arrest proxy measure for reoffending
- Repeat OOCD •
- Intermediate outcomes reducing reoffending • pathways



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Proportion of costs incurred by different local agencies Probation Trust 4% NHS 10% Police



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Campbell Collaboration Systematic Reviews of Adult Corrections and Sentencing by Country (compiled by Byrne 2013)

| Study | USA | Canada | UK | Aust | Other | Total number |
|--|-----|--------|----|------|-------|-----------------|
| Feder, L., Austin, S., & Wilson, D. (2008). Court-Mandated | | 0 | 0 | 0 | 0 | 10 |
| Interventions for Individuals Convicted of Domestic Violence. | | | | | | |
| Campbell Systematic Reviews of Intervention and Policy Evaluations. | | | | | | |
| Lipsey, M., Landenberger, N.A., & Wilson, S.J. (2007). Effects of | 42 | 10 | 5 | 0 | 1 | 58 |
| Cognitive-Behavioral Programs for Criminal Offenders: A Systematic | | | | | | |
| Review. Campbell Systematic Reviews of Intervention and Policy | | | | | | |
| Evaluations. | | | | | | |
| McDougall, C., Cohen, M., Swaray, R., & Perry, A. (2008). Benefit-Cost | 18 | 0 | 0 | 2 | 0 | 20 |
| Analyses of Sentencing. Campbell Systematic Reviews of Intervention and | | | | | | |
| Policy Evaluations. | | | | | | |
| Mitchell, O., Wilson, D.B., & MacKenzie, D.L. (2012). The effectiveness | 65 | 4 | 1 | 3 | 1 | 74 |
| of incarceration-based drug treatment on criminal behavior: A Systematic | | | | | | |
| Review. Campbell Systematic Reviews of Intervention and Policy | | | | | | |
| Evaluations. | | | | | | |
| Visher, C.A., Coggeshall, M.B., & Winterfield, L. (2006). Systematic | 8 | 0 | 0 | 0 | 0 | 8 |
| Review of Non-Custodial Employment Programs: Impact on Recidivism | | | | | | |
| Rates of Ex-Offenders. Campbell Systematic Reviews of Intervention and | | | | | | |
| Policy Evaluations. | | | | | | |
| Wilson, D., MacKenzie, D.L., & Mitchell, F.N. (2005). Effects of | 40 | 1 | 2 | 0 | 0 | 43 |
| Correctional Boot Camps on Offending: A systematic review. Campbell | | | | | | |
| Systematic Reviews of Intervention and Policy Evaluations. | | | | | | |



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Any questions

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